

## 5. Environmental Analysis

### 5.10 PUBLIC SERVICES

This section addresses public services including: fire protection and emergency services and police protection. Public and private utilities and service systems, including water and wastewater services and systems are addressed in Section 5.12, *Utilities and Service Systems*.

The Initial Study, included as Appendix A, substantiates that impacts associated with public services would be less than significant on the topics of school services and library services. These topics are not addressed in the following analysis.

#### 5.10.1 Fire Services

##### 5.10.1.1 ENVIRONMENTAL SETTING

###### California Fire Code

The 2013 California Fire Code (CFC) (Title 24, Part 9 of the California Code of Regulations) establishes regulations to safeguard against hazards of fire, explosion, or dangerous conditions in new and existing buildings, structures, and premises. The CFC also establishes requirements intended to provide safety and assistance to firefighters and emergency responders during emergency operations. The provisions of the CFC apply to the construction, alteration, movement, enlargement, replacement, repair, equipment, use and occupancy, location, maintenance, removal, and demolition of every building or structure throughout California (CBSC 2013). The CFC includes regulations regarding fire-resistance-rated construction, fire protection systems such as alarm and sprinkler systems, fire services features such as fire apparatus access roads, means of egress, fire safety during construction and demolition, and wildland-urban interface areas.

###### Existing Conditions

Fire protection service for Wildomar, including the Project Site, is provided by the Riverside County Fire Department (RCFD). RCFD contracts with California Department of Forestry and Fire Protection (CAL FIRE) for fire protection, and RCFD, in cooperation with CAL FIRE, provides fire and emergency services to unincorporated areas of Riverside County and 22 partner cities covering over nearly 7,200 square miles. The City of Wildomar is in Battalion 2 (Elsinore Battalion) of the service area, which includes 8 fire stations. The closest fire station to the Project Site is Station 61 (Wildomar Station) at 32637 Gruwell Street in Wildomar, approximately 2.7 miles to the northwest (approximately 3.4 driving miles) (Lawe 2016). Drive time to the Project Site from the primary engine (E61) would be 4 minutes and 18 seconds. Station 61 has one Type 1 engine with three full-time employees. Station 75 (Bear Creek Station) (Battalion 15) at 38900 Clinton Keith Road in the City of Murrieta, is the second closest station and is approximately 2.9 miles to the southwest (4.23 driving miles) (RCFD 2015). Station 75 has one Type 1 engine and one Type 3 engine. In 2015, RCFD responded to 2,958 service calls in the City of Wildomar, as categorized in Table 5.10-1 (RCFD 2015).

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**Table 5.10-1 RCFD Service Calls in City of Wildomar 2014 and 2015**

Type of Service Call	Number of Calls	
	2014	2015
Structural Fire (residential, multi-family residential, and commercial)	11	20
Other fire (vehicle and wildland)	20	24
Medical	2,093	2,244
Traffic collision	196	233
Hazmat	8	12
False Alarms	206	205
All other	270	220
<b>Total</b>	<b>2,804</b>	<b>2,958</b>

Source: Lawe 2016.

The RCFD collects development fees to fund site acquisition, construction, improvement, and equipping of fire protection buildings and facilities, and acquisition and improvement of fire protection equipment.

The RCFD operates under a Regional Fire Protection Program, which allows its fire stations to actively support one another regardless of geographic or jurisdictional boundaries. This provides the community with the most effective and efficient method of emergency response and allows the shared use of specialized equipment and personnel between neighboring communities. Automatic aid is not only predetermined, but one or more additional departments are automatically dispatched to certain locations or types of alarms at the same time as the home department. Stations in Murrieta, Menifee, and Lake Elsinore also provide additional support on demand. In addition, the County of Riverside contracts with the State of California for fire protection.

#### *Hazardous Materials*

The countywide Hazardous Materials Emergency Response Team consists of personnel from the RCFD and Environmental Health HazMat Program staff. This team responds jointly to hazardous materials incidents in the unincorporated areas of the county and any Cal FIRE–contracted city. Regulation of hazardous materials is discussed in Section 5.6, *Hazards and Hazardous Materials*.

#### **5.10.1.2 THRESHOLDS OF SIGNIFICANCE**

According to Appendix G of the CEQA Guidelines, a project would normally have a significant effect on the environment if the project would:

- FP-1 Result in a substantial adverse physical impact associated with the provisions of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for fire protection services.

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### 5.10.1.3 PLANS, PROGRAMS, AND POLICIES

#### Regulatory Requirements (RR)

- RR PS-1 The Proposed Project will be designed and constructed in accordance with the California Code of Regulations, Title 24, California Building and Fire Code, which include standards for building construction that would reduce the creation of fire hazards and facilitate emergency response.
- RR PS-2 The Proposed Project will be required to coordinate with Riverside County Fire Department/CAL FIRE to for review and approval of the emergency access and other fire safety measures.

### 5.10.1.4 ENVIRONMENTAL IMPACTS

The following impact analysis addresses thresholds of significance for which the Initial Study disclosed potentially significant impacts. The applicable thresholds are identified in brackets after the impact statement.

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**Impact 5.10-1: The Proposed Project would not significantly impact fire protection services. [Threshold FP-1]**

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*Impact Analysis:* The RCFD, in cooperation with CAL FIRE, is responsible for fire protection services to the Project Site. The Proposed Project would involve the construction of new structures in the RCFD service area. The closest fire station to the Project Site is Station 61, Wildomar Station, in Wildomar and the second-closest station is Station 75, Bear Creek Station, in the City of Murrieta.

The RCFD has a response time goal of the first responding engine being on scene within 4 minutes and a secondary support group on scene within 8 minutes. Drive time to the Project Site from Station 61's first due engine would be 4 minutes and 18 seconds, and the time for first alarm on scene would be 6 minutes and 48 seconds. Table 5.10-2, *RCFD Response Time Overview*, shows estimated times for a first alarm assignment to the Project Site assuming perfect driving conditions. Response times are made up of 1 minute and 30 seconds dispatch time, 1 minute turnout time, and drive time. As shown, the time estimate until the first due engine is on scene slightly exceeds the RCFD's response time goal of 4 minutes but meets the first alarm on scene goal of 8 minutes.

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**Table 5.10-2 RCFD Response Time Overview**

Fire Station	Equipment	Response Time
Station 61 (Wildomar) 32637 Gruwell Street, Wildomar, CA 92595	Engine Type I	4:18 (First Due Response)
Station 75 (Bear Creek) 38900 Clinton Keith Road, Murrieta, CA 92562	Engine Type I	6:46 (First Alarm on Scene)
Station 73 (Rancho California) 27415 Enterprise Circle West, Temecula, CA 92590	Engine Type I Aerial Truck	11:44 (First Alarm on Scene)
Station 94 (Canyon Hills) 22770 Railroad Canyon Road, Lake Elsinore, CA 92532	Engine Type I	12:18 (First Alarm on Scene)
Station 12 (Temecula) 28330 Mercedes Street, Temecula, CA 92590	Engine Type I	13:08 (First Alarm on Scene)

Source: Lawe 2016.

Much of Riverside County is considered to have a moderate to high potential for wildland fires, according to CAL FIRE. The CAL FIRE Riverside Unit categorizes wildfire risk by vegetation type, moisture content, terrain, and topography, among other factors. The Project Site and land abutting the site to the south, west, and north are all designated Very High Fire Hazard Severity Zones by CAL FIRE (CAL FIRE 2009). Safety, emergency access, and wildfire hazards are addressed further in Section 5.6, *Hazards and Hazardous Materials*.

Implementation of the Proposed Project would result in increased service demands within the RCFD service area due to increased student population, project-related traffic flow, and structures. However, the Proposed Project would occur in phases—the first phase of development would be occupied no earlier than 2022, and buildout would occur in 2035 or later. Additionally, each phase of the Proposed Project would be driven by the demands created by area population growth and demand for college education. The Proposed Project would be required to comply with the applicable CFC and Division of the State Architect requirements to provide an automatic fire sprinkler system and fire alarm and detection system to reduce fire damage. Implementation of the Proposed Project alone would not result in physical expansion or new construction of fire services facilities or equipment. It is anticipated that the demands for additional service in the RCFD area would occur incrementally and would not directly require provision of physically altered or new fire stations or equipment, which could cause significant environmental impacts. Therefore, the Proposed Project would not result in a significant impact.

The Mt. San Jacinto Community College District (MSJCCD) would be required to coordinate with RCFD for review and approval of emergency access and other fire safety measures. Although the Proposed Project could incrementally result in delays for service calls, the Proposed Project would occur over 15 years, along with residential development that would contribute impact fees to provide fire facilities improvements. The RCFD collects development fees to fund site acquisition, construction, improvement, and equipping of fire protection buildings and facilities, and acquisition and improvement of fire protection equipment. However, as a school district, MSJCCD would not be subject to this development fees to fund the RCFD (Wildomar 2015). The needs for public facilities, including fire facilities, are driven primarily by increases in population due to residential development and MSJCCD would support the existing and future educational demands of

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the western Riverside County residents. MSJCCD would be required to coordinate with RCFD for review and approval of emergency access and other fire safety measures. Project impacts would be considered less than significant.

***Level of Significance before Mitigation:*** Based on the analysis above and upon implementation of regulatory requirement RR PS-1 and RR PS-2, Impact 5.10-1 would be less than significant without mitigation.

#### 5.10.1.5 CUMULATIVE IMPACTS

The geographic area for cumulative fire protection impact would be the RCFD service area. The Proposed Project, along with other development projects in the service boundaries, would result in incremental increases in fire protection services demands as the number of people, building area, and traffic flow in the service area increased. However, buildout of the Proposed Project would occur over 15 years, and the required development impact fees on new residential development would be used to provide additional fire facilities as the area population grows. The Proposed Project would not result in a significant cumulative impact.

#### 5.10.1.6 LEVEL OF SIGNIFICANCE BEFORE MITIGATION

Upon implementation of regulatory requirements RR PS-1 and RR PS-2, the following impact would be less than significant:

- **Impact 5.10-1:** The Proposed Project would not significantly impact fire protection services.

#### 5.10.1.7 MITIGATION MEASURES

No mitigation measures are necessary.

#### 5.10.1.8 LEVEL OF SIGNIFICANCE AFTER MITIGATION

The Proposed Project would result in less than significant impact associated with fire protection. No significant and unavoidable impacts are anticipated.

### 5.10.2 Police Services

#### 5.10.2.1 ENVIRONMENTAL SETTING

The Riverside County Sheriff's Department (RCS D) provides police protection for the City of Wildomar; the city is in the service area of the Lake Elsinore Station at 333 Limited Avenue in Lake Elsinore. RCS D is the second-largest sheriff's office in California, serving over 7,200 square miles and 17 cities in addition to the unincorporated areas of the county. RCS D has a staff of over 4,000.

The RCS D provides police protection to Mt. San Jacinto Community College District facilities (San Jacinto, Menifee, and San Geronio Pass campuses; Temecula Education Complex; and Temecula Higher Education Center) under contract with MSJCCD. In the spring 2016 term, MSJCCD's total FTE population was 5,435

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students (CCCCO 2016). Although the enrollment numbers fluctuate, the Menifee Valley campus comprises over 50 percent of MSJCCD's total population and San Jacinto campus that comprises over 30 percent of MSJCCD's total population (MSJCCD 2016). RCSD services include school resource officers, dispatch, patrols, and investigations. Two deputies cover MSJCCD facilities on Tuesdays, Wednesdays, and Thursdays, and one deputy on Mondays and Fridays. Additionally, District Campus Safety staff assist RCSD to enforce traffic and parking regulations and patrol facilities (Burton 2015).

#### 5.10.2.2 THRESHOLDS OF SIGNIFICANCE

According to Appendix G of the CEQA Guidelines, a project would normally have a significant effect on the environment if the project would:

PP-1 Result in a substantial adverse physical impact associated with the provisions of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection services.

#### 5.10.2.3 PLANS, PROGRAMS, AND POLICIES

There are no applicable regulatory requirements or project design features related to police services.

#### 5.10.2.4 ENVIRONMENTAL IMPACTS

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**Impact 5.10-2: The Proposed Project would introduce new structures and students/staff into the Riverside County Sheriff's Department service boundaries, thereby increasing the requirement for police protection facilities and personnel. [Threshold PP-1]**

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*Impact Analysis:* MSJCCD currently contracts with Riverside County Sheriff's Department (RCSD) to provide police protection services for all District campuses. Four RCSD deputies are dedicated to District facilities, but Menifee Valley and San Jacinto campuses serve close to 85 percent of MSJCCD's total student population. In the spring 2016 term, MSJCCD's total FTE population was 5,435 students (CCCCO 2016). Buildout of the Proposed Project would add 10,000 FTE students to the I-15 Corridor Campus, increasing police protection demands at the Project Site. Therefore, additional RCSD police protection services would be necessary. However, the Proposed Project would be implemented over 15 years or more, and a portion of the startup enrollment would be drawn from the students currently served by other District campuses. The demand for police protection services are determined by a variety of factors, and student population increase alone does not determine the number of police staff needed.

Since the Proposed Project would occur in multiple phases, with incremental increases in enrollment capacity, MSJCCD would review its contract with RCSD to provide adequate level of services. The increase in the number of deputies would not result in the provisions of new or physically altered police facilities that could cause physical environmental impacts. MSJCCD plans to construct a campus police building on the Menifee Valley Campus to replace the existing campus building, and environmental impacts from constructing this

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building are being addressed as part of the Menifee Valley Campus Master Facilities Plan EIR. It is anticipated that MSJCCD's contract with RCSD would be augmented as demand increases, and MSJCCD would also provide campus security officers during normal campus operation hours. The Proposed Project would not result in significant physical impacts related to police protection facilities, and no mitigation measures are required.

*Level of Significance before Mitigation:* Based on the analysis above, Impact 5.10-2 would be less than significant without mitigation.

### 5.10.2.5 CUMULATIVE IMPACTS

The geographic area for cumulative police protection impact would be the RCSD service area. The Proposed Project, along with other development projects in the service boundaries, would result in incremental increases in police protection services demands as the number of people, building area, and traffic flow within the service boundaries increased. However, the buildout of the Proposed Project would occur over 15 years, and MSJCCD would contract with RCSD to provide police protection services along with District security staff. The Proposed Project would not result in a significant cumulative police protection impact.

### 5.10.2.6 LEVEL OF SIGNIFICANCE BEFORE MITIGATION

The following impact would be less than significant:

- **Impact 5.10-2:** The Proposed Project would introduce new structures and students/staff into the Riverside County Sheriff's Department service boundaries, thereby increasing the requirement for police protection facilities and personnel.

### 5.10.2.7 MITIGATION MEASURES

No mitigation measures are necessary.

### 5.10.2.8 LEVEL OF SIGNIFICANCE AFTER MITIGATION

The Proposed Project would result in less than significant impacts associated with police protection. No significant and unavoidable impacts are anticipated

## 5.10.3 References

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